



# City of Topeka

## POPULAR ANNUAL FINANCIAL REPORT



*For the fiscal year ended December 31, 2024*

# About the Popular Annual Financial Report

## Introduction

As part of an ongoing commitment to transparency and ensuring community access to information about its local government, we are pleased to present this Popular Annual Financial Report (PAFR) for the City of Topeka's fiscal year ending December 31, 2024.

The PAFR is focused on providing useful information on the City's operations, services, and financial condition in a helpful and understandable format. Information is taken from the City's audited Annual Comprehensive Financial Report (ACFR) for the fiscal year ending December 31, 2024.

The PAFR summarizes content from the ACFR. The City of Topeka reports information from two categories of activities: **Governmental** and **Business-type**.

### Governmental Activities

General Government, Public Safety, Public Works, Public Housing, Social Services, Interest

### Business-type Activities

Water, Water Pollution Control, Stormwater, Public Parking

While the ACFR is prepared in accordance with Generally Accepted Accounting Principles (GAAP), the PAFR is not and provides information only on primary government funds. For a more detailed and complete record of the City's financial information, please refer to the ACFR.

Both documents are available through the City's website at:

<https://www.topeka.org/finance/financial-reports/annual-reports/>

Any questions can be directed to:

- **Josh McAnarney:** Div. Dir. Accounting & Finance, 785-368-3035, 215 SE 7th Street Topeka, Kansas, 66603
- **Mayor Michael Padilla:** 785-368-3895, 215 SE 7th Street Topeka, Kansas, 66603

# About Topeka

## Form of Government

Since 2005, the City of Topeka has operated under a Council-Manager form of government. This system of local government combines the strong political leadership of elected officials with the managerial experience of a professional local government manager.

The City is governed by a ten-member Governing Body, including a directly elected Mayor and a nine-member City Council who are elected by district. Governing Body members serve 4-year staggered terms.

The City Council conducts the business of the City by voting on ordinances, resolutions, adopting the annual budget, and other policy. The City Council elects a Deputy Mayor every year, who presides over Council meetings in the absence of the Mayor, makes committee assignments, and chairs various Council committees.

A City Manager, appointed by the Governing Body, is responsible for the implementation of the Governing Body's policy and the day-to-day operations of the City.



## TOPEKA CITY COUNCIL



**Michael Padilla**  
MAYOR



**Karen Hiller**  
DISTRICT 1



**Christina  
Valdivia-Alcala**  
DEPUTY MAYOR/  
DISTRICT 2



**Sylvia Ortiz**  
DISTRICT 3



**David Banks**  
DISTRICT 4



**Brett Kell**  
DISTRICT 5



**Marcus D.L. Miller**  
DISTRICT 6



**Neil Dobler**  
DISTRICT 7



**Spencer Duncan**  
DISTRICT 8



**Michelle Hoferer**  
DISTRICT 9



# About Topeka

## City Insights

The City of Topeka is the capital city of Kansas and the seat of Shawnee County. The City was incorporated in February 14, 1857. The City of Topeka is a full-service city that focuses on providing quality services to its community. Below are a selection of quick facts about Topeka.



**Population**

**125,475**



**Operating  
Budget**

**\$390.5M**



**Per Capita  
Personal Income**

**\$57,810**



**Miles of Streets**

**1,610 miles**



**Capital  
Improvement Plan**

**\$117.5M**

Top Employers in 2024	Employees
State of Kansas	9,919
Stormont-Vail Health Care	4,400
Hills Pet Nutrition Inc	3,439
Unified School District #501	2,500
Blue Cross Blue Shiel of Kansas	2,026
BBNSF Railway Company	1,931
Washburn University	1,596
Comery-O'Neil VA Medical Center	1,544
University of KS Health Systems- St Francis Campus	1,334
Security Benefit Group of Companies	1,000

# Financial Overview

## Net Position

The **Statement of Net Position** presents information on what the City owns (*assets and deferred outflows*) and owes (*liabilities and deferred inflows*). The difference between total assets plus deferred outflows and liabilities plus deferred inflows is net position.

For the year ending December 31, 2024, total assets and deferred outflows exceeded total liabilities and deferred inflows (what we owe), resulting in an overall increase in total net position over fiscal year 2022



**2021**  
**\$460M**

**2022**  
**\$479M**

**2023**  
**\$535M**

**2024**  
**\$584M**



Increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or declining. The below chart summarizes the City's financial condition as of December 31, 2024.

### BALANCE SHEET - PRIMARY GOVERNMENT

	2023		2024	
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
Current and Other Assets	\$	510,889,303	\$	523,707,895
Capital	\$	801,440,096	\$	846,149,084
<b>Total Assets</b>	<b>\$</b>	<b>1,312,329,399</b>	<b>\$</b>	<b>1,369,856,979</b>
Deferred Outflows of Resources	\$	41,494,426	\$	30,608,226
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES				
Long-Term Liabilities Outstanding	\$	631,152,059	\$	634,007,821
Other Liabilities	\$	117,937,186	\$	110,955,231
<b>Total Liabilities</b>	<b>\$</b>	<b>749,089,245</b>	<b>\$</b>	<b>744,963,052</b>
Deferred Inflows of Resources	\$	69,388,808	\$	71,065,496
NET POSITION				
Investment in Capital Assets	\$	370,012,182	\$	449,872,556
Restricted	\$	159,134,556	\$	167,797,569
Unrestricted	\$	6,199,034	\$	(33,233,468)
<b>Total Net Position</b>	<b>\$</b>	<b>535,345,772</b>	<b>\$</b>	<b>584,436,657</b>

# Financial Overview

## Revenues

### PROPERTY TAX

These are taxes collected on real property, personal property, and state assessed utilities. Total assessed value increased by 4% in fiscal year 2024, mainly due to an inflationary increase.

### OTHER TAXES

Other taxes include sales and motor fuel taxes and franchise fees. Sales tax was the largest source of revenue for the City in fiscal year 2024, increasing by approximately \$1.9 million from 2023.

### CHARGES FOR SERVICES

This revenue source represents charges to the public for services the City provides. This includes water, wastewater, stormwater, parking, licenses, permitting, and inspection fees.

### CAPITAL GRANTS AND CONTRIBUTIONS

This is financial support received from other entities and organizations for the purpose of financing specific capital projects.

## REVENUE - PRIMARY GOVERNMENT

	2023		2024	
PROGRAM REVENUES				
Charges for Services	\$	10,132,322	\$	10,329,986
Operating Grants and Contributions	\$	14,643,072	\$	16,065,082
Capital Grants and Contributions	\$	25,929,687	\$	24,858,099
GENERAL REVENUES				
Property Taxes	\$	51,895,674	\$	54,324,248
Sales Taxes	\$	72,308,952	\$	74,282,411
Franchise Fees	\$	15,228,457	\$	15,165,090
Motor Fuel Taxes	\$	10,499,656	\$	10,490,198
Payment in Lieu of Taxes	\$	8,001,039	\$	6,067,193
Other Taxes	\$	5,479,885	\$	5,419,466
Interest Earnings and Miscellaneous	\$	11,890,916	\$	10,505,624
Total Revenues	\$	226,027,660	\$	227,507,397

# Financial Overview

## Expenses

The City's expenses fall into two broad categories: governmental activities and business-type activities. Public Safety is the largest expense category for **governmental activities**, and Utilities is the largest expense for **business-type activities**. The chart below shows the four largest expense categories based on total expenses.

### UTILITIES

These are expenses related to the operation and maintenance of water, water pollution control, and stormwater utilities.

### PUBLIC SAFETY

Expenses in this category include fire and police protection and municipal court.

### PUBLIC WORKS

This category includes development services, forestry, engineering, administration, and construction and maintenance of streets.

### GENERAL GOVERNMENTAL

Includes services such as Mayor, City Council, Executive, Administration and Financial Services, City Attorney, and other expenses related to general government operations.

#### EXPENSES - PRIMARY GOVERNMENT

	2023		2024	
GOVERNMENTAL ACTIVITIES				
General Governmental	\$	36,427,340	\$	36,745,708
Public Safety	\$	83,198,927	\$	89,839,330
Public Works	\$	55,293,614	\$	54,297,863
Miscellaneous	\$	-	\$	-
Parks and Recreation	\$	1,662,279	\$	982,511
Public Housing	\$	5,952,966	\$	5,937,165
Social Services	\$	567,661	\$	695,928
Interest and Fiscal Charges	\$	(299,534)	\$	3,631,523
Economic Development	\$	14,244,027	\$	15,115,366
Total Governmental Activities	\$	197,047,280	\$	207,245,394
BUSINESS-TYPE ACTIVITIES				
Water, Water Pollution Control, and Stormwater Utilities	\$	85,344,155	\$	90,942,797
Public Parking	\$	3,583,052	\$	2,948,400
Topeka Development Corporation	\$	716,876	\$	5,147,690
Total Business-Type Activities	\$	89,644,083	\$	99,038,887
TOTAL EXPENSES	\$	286,691,363	\$	306,284,281



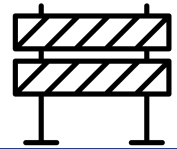
# Financial Overview

## Assets

**Capital assets** include land, buildings and systems, improvements, construction in progress, machinery and equipment, storm sewers, water and sewer lines, roads, and bridges.



**Total Capital Investment**  
**\$846.1M**



**Buildings and Infrastructure**  
**\$613.4M**

**Construction in Progress**  
**\$192.0M**

## Debt

As a municipality, the City of Topeka can issue two types of debt:

- **General Obligation Bonds:** Municipal bonds that are issued to fund various public projects. These type of bonds are backed by the full faith and credit of the City. This means the bond will be paid back by the City's ability to raise funds, including through taxation. The City's GO bond rated is AA.
- **Revenue Bonds:** Municipal bonds that are payable from a specific source of revenue. Unlike a General Obligation bond, the full faith and credit of the City's taxing power is not pledged. The City's revenue bond rating is Aa3.



**General Obligation Debt**  
**\$149.1M**



**Revenue Debts**  
**\$382.2M**